

To request a Time Extension (TE) or Alternative Diversion Requirement (ADR), please complete and sign this request sheet and return it to your Office of Local Assistance (OLA) representative at the address below, along with any additional information requested by OLA staff. When all documentation has been received, your OLA representative will work with you to prepare for your appearance before the Board. If you have any questions about this process, please call (916) 341-6199 to be connected to your OLA representative.

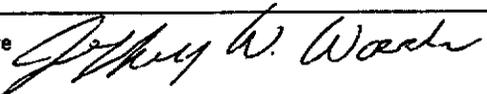
Mail completed documents to:

California Integrated Waste Management Board  
 Office of Local Assistance, (MS 25)  
 1001 I Street  
 PO Box 4025  
 Sacramento CA 95812-4025

**General Instructions:**

For a Time Extension complete Sections I, II, III-A, IV-A, and V.

For an Alternative Diversion Requirement complete Sections I, II, III-B, IV-B and V.

<b>Section I: Jurisdiction Information and Certification</b> <i>All respondents must complete this section.</i>			
I certify under penalty of perjury that the information in this document is true and correct to the best of my knowledge, and that I am authorized to make this certification on behalf of:			
Jurisdiction Name City of Needles		County San Bernardino	
Authorized Signature  Jeffrey W. Woods, P.E.		Title City Engineer	
Type/Print Name of Person Signing Jeffrey W. Woods	Date 02/14/03	Phone (760) 326-5740	
Person Completing This Form (please print or type) David G. Brownlee Jr.		Title Administrative Assistant to City Manager	
Phone (760)326-2115	E-mail Address ndiscityproject@citlink.net	Fax (760)326-6765	
Mailing Address 817 Third Street	City Needles	State CA	ZIP Code 92363

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Jurisdiction Name  City of Needles		County  San Bernardino	
Authorized Signature  Jeffrey W. Woods, P.E.		Title  City Engineer	
Type/Print Name of Person Signing  Jeffrey W. Woods	Date  02/14/03	Phone  (760) 326-5740	
Person Completing This Form (please print or type)  David G. Brownlee Jr.		Title  Administrative Assistant to City Manager	
Phone  (760)326-2115	E-mail Address  ndlscityproject@citlink.net	Fax  (760)326-6765	
Mailing Address  817 Third Street	City  Needles	State  CA	ZIP Code  92363

**Section II—Cover Sheet**

**This cover sheet is to be completed for each Time Extension (TE) or Alternative Diversion Requirement (ADR) requested.**

**1. Eligibility**

Has your jurisdiction filed its Source Reduction and Recycling Element, Household Hazardous Waste Element, and Nondisposal Facility Element with the Board (must have been filed by July 1, 1998 if you are requesting an ADR)?

No. If no, stop; not eligible for a TE or ADR.

Yes. If yes, then eligible for a TE or ADR.

**2. Specific Request and Length of Request**

Please specify the request desired.

**Time Extension Request**

Specific years requested \_ \_\_\_\_\_

Is this a second request?  No  Yes Specific years requested. \_ \_\_\_\_\_

(Note: Requests for an additional extension will need to address why the jurisdiction's efforts to meet the 50% goal by the end of the first extension were not successful.)

**Alternative Diversion Requirement Request (Not allowed for Regional Agencies).**

Specific ADR requested \_35.00\_\_\_\_\_%, for the years \_2000 - 2003\_\_\_\_\_.

Is this a second ADR request?  No  Yes Specific ADR requested \_ \_\_\_\_\_%, for the years \_ \_\_\_\_\_

(Note: Requests for an additional ADR will need to address why the jurisdiction's efforts to meet 50% by the end of the first ADR period were not successful.)

**Note:** Extensions may be requested anytime by a jurisdiction, but will only be effective in the years from January 1, 2000 to January 1, 2006. An original request for a TE/ADR may be granted for any period up to three years and subsequent requests for TE/ADR may extend the original request or be based on new circumstances but the total number of years for all requests cannot total more than five years or extend beyond January 1, 2006.

**Section IIIA—TIME EXTENSION**

**Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's progress in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.**

*Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIA-1).*

**1. Why does your jurisdiction need more time to meet the 50% goal? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.**

**2. Why does your jurisdiction need the amount of time requested? Describe any relevant circumstances in the jurisdiction that contribute to the need for a Time Extension.**

**3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.**

**4. Provide any additional relevant information that supports the request.**

## Section IIIB—ALTERNATIVE DIVERSION REQUIREMENT

Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's efforts in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.

*Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIB-1.).*

**1. Why does your jurisdiction need and Alternative Diversion Requirement? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.**

The City of Needles is a small town (30.0 square miles with a population density of 198 per square mile) within the metropolitan county of San Bernardino (20,062 square miles). It is physically removed from the county seat of San Bernardino by 180 miles of sparsely populated desert and mountains. The closest city of size is Las Vegas, which is 118 miles from Needles.

Located along the Colorado River near the California-Arizona-Nevada borders, the City has experienced a declining population (the 2000 decennial census shows a 7% decrease in population since 1990)

It is an economically disadvantaged municipality lying within two census tracts - tracts 106.0 and 107.0. According to the 2000 Census, Tracts 106.0 and 107.0 are Qualified Census Tracts eligible for Federal Low Income Housing Tax Credits because their respective median household income levels are less than 60% of those in the state as a whole. The respective MHIs are \$23,164.00 and \$27,386.00 for Needles, and \$42,040.00, and \$47,961.00 for California.

The combination of a declining population and sub-marginal income levels has caused a decrease in local tax base and limitations on the city's ability to fund source reduction and recycling programs, as well as recycling education.

Further exacerbating the problem is the citizen's perception concerning what constitutes trash, the very concept of recycling, and the necessity of paying for such services. The proximity to the surrounding desert area, both within the City limits, and in both San Bernardino and Mohave (13,325 square miles) counties has, over time, developed a community mindset that espouses the view that the desert is the repository of first resort. Dumping solid waste is endemic. Add to this the fact that approximately 5 million visitors come to the Tri-State area each year for recreation and gaming, and one may readily see that solid waste management by the City has been, of necessity, a triage operation. A case of too few resources chasing too many programs. Despite the very best of intentions, the City has fallen behind in the goals and objectives established in its SRRE. There has been no dedicated individual within the City to carry on the myriad responsibilities of solid waste management. The City Engineer has had the job as an additional responsibility for the past seven years. One additional staff person has recently been assigned to this program to move it forward.

**2. Why is your jurisdiction requesting an Alternative Diversion Requirement in lieu of a Time Extension?**

The City of Needles' SRRE anticipated a diversion rate of 26.8. The City has achieved this goal. The City is requesting an Alternative Diversion Rate rather than a Time Extension because a tolling of time will not remedy the underlying systemic problems addressed above. Despite the most diligent efforts on the City's behalf, it would appear that, absent material injections of grant funding, the City will not reach a 50% diversion rate in the foreseeable future. Needles understands its responsibilities in this arena and will remain committed to compliance. It is actively investigating grant opportunities that are consistent with its ability to underwrite any monetary grant-match formula.

**3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.**

One of the City's SRRE objectives, when it set its diversion rate goal at 26.8% in its SRRE, was to place compartmentalized drop-off containers in several high-traffic areas within the city. This program was not actuated because of financial constraints addressed in Section 1. The City has been awarded a grant from the California Department of Conservation. This grant will allow the City to purchase the compartmentalized drop-off containers and implement the long-delayed recycle program. Informal bids are being solicited. The City is reaching out to local distribution centers, tire retailers, gasoline stations, et al, in an effort to educate and increase diversion.

The City is trying to increase the amount of non-residential diversion by accurately assessing the amounts of existing diversion, heretofore unmeasured by the City. It was able to determine that a regional supermarket is shipping back over 200 tons of corrugated boxboard per annum to its headquarters for recycling.

It has approached the Colorado River Medical Center and the Needles Unified School District ("NUSD"), and in the case of the school district restart, recycle programs. The NUSD Superintendent has been apprised of the School Diversion and Environmental Education Law ("DEEL"). The City will press for a volunteer teacher to head up that endeavor.

In 1993, CALTRANS restored a large swath of Interstate 40 which runs through Needles. The thousands of tons of asphalt from the project was ground down and stockpiled by the City for millings for use on City projects. All broken concrete and curbing resulting from City refurbishments was given to individuals who used it as fill material on their property lots.

The City's Superintendent of Golf and Parks has his department use cycle mowers to increase diversion in the 118 acres of municipal golf course/parks. .

**4. Describe any relevant circumstances in the jurisdiction that contribute to the need for an ADR. Provide any relevant information that supports the request.**

By any measurement, save the Primary Metropolitan Statistical Area criteria, Needles is considered a rural area. It meets two of the three criteria established by CIWMB, e.g.: Has a population density of less than 1,500 people per square mile, and, has a current waste disposal rate of less than 100 cubic yards per day, or 60 cubic tons per day. It fails only the third criterion: Be located in an agricultural or mountainous area of the state and located outside the Department of Finance's PMSAs. Note that the only exception in criterion #3, is being inside the Department of Finance's PMSA. The following is from a synopsis of "Improving the Operational Definition of "Rural Areas" for Federal Programs by Harold F. Goldsmith, Dena S. Pushkin, and Dianne J. Stiles, Federal Office of Rural Health Policy - 1993:

**"While the designation of counties as either metropolitan or nonmetropolitan has proved to be a useful procedure for identifying areas with and without easy geographical access to health services in central areas, the strategy may be viewed as unfair to the rural residents of the geographically large metropolitan counties. Some metropolitan counties are so large that one cannot assume that all residents of the county have easy geographical access to services in central areas. Thus, even though the most populous part of a geographically large metropolitan county may be metropolitan in character, other parts are clearly not integrated with central areas. San Bernardino County, California, is a good example of such a county. This county stretches from the city of San Bernardino, approximately 50 miles from the Pacific Ocean, through the Mojave Desert to the Nevada border over 150 miles away. While San Bernardino covers over 20,000 square miles, the densely settled parts of this county, including the city of San Bernardino, are in a comparatively small area in the southwestern corner of the county. The remainder of the county consists of sparsely settled desert and mountains. It is highly unlikely that residents of the sparsely settled areas have easy geographical access (less than 30 minutes) to the city of San Bernardino or its suburbs"**

**The City of Needles intends to petition for legislative relief from inclusion in Department of Finance's Primary Metropolitan Statistical Area. As a small, penurious, isolated municipality, Needles is only asking for equity in this issue.**

**Section IV A—PLAN OF CORRECTION**

A Plan of Correction is required by PRC Section 41820(a)(6)(B). The plan is fundamentally a description of the actions the jurisdiction will take to meet the 50% goal by the expiration of the Time Extension.

*Attach additional sheets if necessary.*

<b>Residential %</b>		<b>Non-residential %</b>	
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PROGRAM TYPE <small>Please use the Board's Program Types. The Program Glossary is online at: <a href="http://www.ciwmb.ca.gov/LGCentral/PARIS/Codes/Reduce.htm">www.ciwmb.ca.gov/LGCentral/PARIS/Codes/Reduce.htm</a></small>	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
		<b>Total Estimated Diversion Percent From New and/or Expanded Programs</b>			
		<b>Current Diversion Rate Percent From Latest Annual Report</b>			
		<b>Total Planned Diversion Percent Estimated</b>			

**PROGRAMS SUPPORTING DIVERSION ACTIVITIES**

PROGRAM TYPE	NEW or EXPANDED	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED

**Section IV B—GOAL ACHIEVEMENT**

**Goal Achievement describes the activities the jurisdiction will use to achieve the ADR.**  
*Attach additional sheets if necessary..*

Residential %		55	Non-residential %		45
PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
Please use the Board's Program Types. The Program Glossary is online at: <a href="http://www.ciwmb.ca.gov/LG/Central/PARIS/Codes/Reduce.htm">www.ciwmb.ca.gov/LG/Central/PARIS/Codes/Reduce.htm</a>					
1000-SR-XGC	New	The Minicipal Golf Course (70 AC) and the City Parks (48 AC) are now cut by cylemowers.	General Fund	2/01	2.15
1050-SR-GOV	Expand	The City's white paper recycling program at City Hall and the City Utility Office has been so effective that it will be expanded to other City/County offices	Self-paid through redemption	12/03	.10
4060-SP-CAR	Expand	City street construction standards require the recycling of asphalt paving for use as road base under new street sections	Self paid by contract reduction	6/03	2.75
2010-RC-DRP	New	3 each compartmentalized drop-off containers will be placed at high-traffic areas for recycling of bottles, cans, and newspapers	Dept of Conservation grant/self paid by redemption	6/03	2.0
1020-SR-BWR	New	The City is meeting with commercial enterprises tp promote, and act as an intermediary resource center(the "go-to" place for information on where to start) to encourage recycling of corrugated boxboard, oil filters, bulk used oil, tires, et al.	General Fund	06/03	1.0
<b>Total Estimated Diversion Percent From New and/or Expanded Programs</b>					8.00
<b>Current Diversion Rate Percent From Latest Annual Report</b>					27.00
<b>Total Planned Diversion Percent Estimated</b>					35.00

**PROGRAMS SUPPORTING DIVERSION ACTIVITIES**

PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED
1000-SR-XGC	New	Initiate City of Needles Master Home Composting Program	12/03
5030-ED-SCH	New	The City is working with the Needles Unified School District on implementing the CIWB "DEEL" program.	9/03

1020-SR-BWR	New	The City is meeting with commercial enterprises to promote, and act as an intermediary resource center (the "go-to" place for information on where to start) to encourage recycling of corrugated boxboard, oil filters, bulk used oil, tires, et al.	12/03
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**Section V – PARIS**

**Office of Local Assistance staff will be reviewing your Jurisdiction's Planning Annual Report Information System (PARIS) database printout as part of the evaluation of your request. Should the Jurisdiction have updates or revisions to the program implementation from the latest Annual Report submitted to the Board, please attach to the application the Jurisdiction's PARIS database printout showing updates or revisions.**

*Contact your Office of Local Assistance Representative at (916) 341-6199 for a copy of PARIS, or go to the Board's website at [www.ciwmb.ca.gov/LGCentral/PARIS/](http://www.ciwmb.ca.gov/LGCentral/PARIS/).*